

business. But by measure of total U.S. employment growth in this industry is stalling out. While sales by U.S.-based concerns continue to increase, more of the industry's manufacturing—its jobs—is migrating overseas. Part of the reason is rising domestic development costs. According to Tufts University, the average development time for a new drug is now up to 7 years. And the cost of such developments now figures out at something close to \$360 million per product. We shouldn't kid ourselves about who foots the bill for these high development and approval costs—it's the consumer, and it comes via the extraordinary high prices we pay on drugs which can spell the literal difference between life and death.

S. 830 significantly reforms that regime, recognizing that we all—government, industry, and consumers—have a real stake in cutting the explosive costs of bringing new medical products to the marketplace, and in making available break-through, life-saving therapies more quickly, and at a lower price.

Along with these important reforms, S. 380 also reauthorizes for 5 years the Prescription Drug User Fee Act, a very successful program that has helped swiftly approve scores of new life-saving therapies.

Let me also point out that while this bill makes substantial and far-reaching improvements, it distinctly moderates last year's reform effort.

So-called hammers that would have caused the agency to lose jurisdiction over the approval process if tight decision-making deadlines were not met have been eliminated.

Also missing is last year's provision requiring the agency to approve products previously approved in Europe.

My colleagues should understand that this bill is the result of efforts to reach a true common ground on many tough issues. Many more issues were gray, than they were black or white. Extremists on neither side of the debate can claim an advantage, or a victory.

The real victory, I believe, will be realized by the American consumer.●

ORDERS FOR TUESDAY, JULY 29, 1997

Mr. SHELBY. Mr. President, I ask unanimous consent that when the Senate completes its business today, it stand in adjournment until the hour of 10 a.m. on Tuesday, July 29.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SHELBY. I further ask that on Tuesday, immediately following the prayer, the routine requests through the morning hour be granted and the Senate immediately proceed to a period for the transaction of morning business until the hour of 11:30 a.m. with Senators permitted to speak for up to 5 minutes, with the following exceptions: Senator LOTT or his designee, 45 minutes; Senator DASCHLE or his designee, 45 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SHELBY. Mr. President, I also ask unanimous consent that at 11:30 a.m. the Senate resume consideration of S. 1022, the Commerce, Justice, State appropriations bill, with Senator WELLSTONE being recognized as permitted under the order.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SHELBY. I further ask unanimous consent that from 12:30 p.m. to 2:15 p.m. the Senate recess for the weekly policy luncheons to meet.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SHELBY. I ask unanimous consent that the votes relative to S. 1022 scheduled to begin at 9:30 a.m. now begin at 2:15 p.m.

The PRESIDING OFFICER. Without objection, it is so ordered.

PROGRAM

Mr. SHELBY. For the information of all Senators, tomorrow the Senate will be in a period of morning business until the hour of 11:30 a.m. By previous order, at 11:30 a.m., the Senate will resume consideration of S. 1022, the Commerce, Justice, State appropriations bill. Under the order, Senator

WELLSTONE will be recognized to debate these two amendments to the bill. Also, as under the previous order, at 2:15 p.m., following the weekly policy luncheons, the Senate will proceed to a series of votes on the remaining amendments in order to S. 1022, the State, Justice, Commerce appropriations bill, including final passage.

Also, by previous consent, following those votes at 2:15 p.m., the Senate will resume the Transportation appropriations bill. Therefore, additional votes could occur.

ADJOURNMENT UNTIL 10 A.M. TOMORROW

Mr. SHELBY. If there is no further business to come before the Senate, I now ask unanimous consent that the Senate stand in adjournment under the previous order.

There being no objection, the Senate, at 7:01 p.m., adjourned until Tuesday, July 29, 1997, at 10 a.m.

NOMINATIONS

Executive nominations received by the Senate July 28, 1997:

DEPARTMENT OF ENERGY

JOHN C. ANGELL, OF MARYLAND, TO BE AN ASSISTANT SECRETARY OF ENERGY (CONGRESSIONAL AND INTER-GOVERNMENTAL AFFAIRS), VICE DERRICK L. FORRISTER, RESIGNED.

DEPARTMENT OF EDUCATION

MARSHALL S. SMITH, OF CALIFORNIA, TO BE DEPUTY SECRETARY OF EDUCATION, VICE MADELEINE KUNIN.

WITHDRAWAL

Executive message transmitted by the President to the Senate on July 28, 1997, withdrawing from further Senate consideration the following nomination:

NATIONAL INSTITUTE OF BUILDING SCIENCES

NIRANJAN S. SHAH, OF ILLINOIS, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE NATIONAL INSTITUTE OF BUILDING SCIENCES FOR A TERM EXPIRING SEPTEMBER 7, 1998, VICE JOHN H. MILLER, TERM EXPIRED, WHICH WAS SENT TO THE SENATE ON JANUARY 9, 1997.